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Resilient nations.

Project Title: Programme on Reform of Governance, Rights and Empowerment for Sustained Stability (PROGRESS)

2017 Annual Work Plan

UNDAF/CPD Outcome(s): By 2017, National and local governance structures deliver quality and accessible services to all citizens respecting the protection of human rights and access to justice and peaceful resolution of conflict.

Strategic Plan 2014-2017 Outcome and Outputs: Citizen Expectations for voice, effective development, the rule of law and accountability are met by stronger systems of democratic governance

Implementing Partner:

Ministry of Development Planning, Parliament

Responsible Parties:

Ministry of Law, Constitutional Affairs and Human Rights
Christian Council of Lesotho (CCL)
Parliament of the Kingdom of Lesotho
Independent Electoral Commission (IEC)
Lesotho Council of NGOs (LCN)
Directorate on Corruption and Economic Offenses (DCEO)

Programme Period: 2013 - 2017

Atlas Award/Project ID: 96045

Start Date: 5 April 2016

End Date : 31 December 2020

PAC Meeting Date 5 April 2016

Total resources required Total
allocated resources: \$ 480,000

- Regular UNDP: \$ 480,000
- Other:

- Donor _____
- Government _____

Narrative

Description of project and expected outcomes and planned outputs, including partnerships.

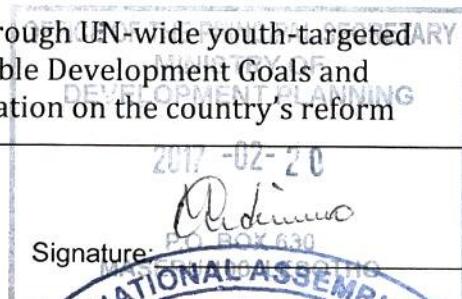
Through the Programme on Reform of Governance, Rights and Empowerment for Sustained Stability (PROGRESS) in Lesotho, UNDP aims to support its national partners in the further entrenchment of democratic principles and stability. PROGRESS is guided by the overall objective of addressing systemic governance issues in Lesotho as espoused in the Country Programme objective: "**Democratic Governance and civil society institutions and processes strengthened to undertake peaceful resolution of disputes, deepen democratic governance, respect for human rights and active citizenship participation**". Within this overall objective, the project aims to:

1. Support the execution of a credible, participatory and inclusive reform agenda in Lesotho through provision of process, technical and advisory support;
2. Enhance the participation of citizens in all the stages of the reform process through facilitating citizens' inputs, support to joint government-civil society forums, and supporting alternative and complimentary forums for civil society organizations;
3. Deepen a culture of good governance and human rights protection through strengthening the capacity of key institutions of governance (parliament, election management body, the Human Rights Unit and the National Human Rights Commission) and ensuring civil society participation;
4. Support the development of a sustainable national capacity for conflict prevention and peaceful management and resolution of conflicts through the establishment of a multi-stakeholder national mechanism for peace under the framework of a 'national peace architecture';
5. Enhance youth empowerment and participation through UN-wide youth-targeted programming around priority areas of the Sustainable Development Goals and through youth mobilization, sensitization and education on the country's reform

Agreed by: MAKHOABANE LEDIMO
(Implementing Partner): Ministry of Development Planning

Agreed by: MOSITO L KERILO
(Implementing Partner): Parliament of the Kingdom of Lesotho

Agreed by UNDP Lesotho: GEORGE WACHIRA, OIC



I. SITUATION ANALYSIS

Through its Governance and Peace-building Unit, UNDP Lesotho has in the past supported the government and the people of the Kingdom of Lesotho through programmes and processes aimed at building capacity and provision of funds to civil society organizations in promoting dialogue for political stability, and advocacy for civic engagement; promotion of human rights and training of staff and technical expertise of the Government of Lesotho Human Rights Unit, and the Office of the Ombudsman. improved functioning of Parliament through capacity building of both the Senate and the National Assembly; development of a credible elections process and uncontested elections outcome through capacity building and technical support to the country's elections management body. These past efforts registered considerable success and allowed UNDP, and the UN in general, to remain constructively engaged in the country's democratic development process through different phases. The UNDP believes that achieving sustainable results to curb recurring and perennial political crises requires sustained and longer-term efforts.

This programme aims to build on and expand previous efforts. It is motivated both by pressing and persisting challenges of governance in Lesotho as well as current and emerging opportunities.

The collapse of Lesotho's first coalition government elected in 2012 and the attendant instability and insecurity particularly from 2014 signals the persisting challenges attributable to, among other factors, a security apparatus which is in need of reforms; fractious politics and the proliferation of personality-driven political parties viewed mainly as vehicles for gaining political power; and enfeebled institutions of governance. The instability leading to, and subsequent to the 2014 collapse of the coalition government persisted even after the snap elections in February 2015. Today, Lesotho's continued instability is evidenced by:

- The ongoing intervention by the regional Southern Africa Development Community's (SADC) through a 'Facilitator' and the recently concluded Commission of Inquiry (CoI) into instances of insecurity in 2014 and 2015;
- The flight into exile of opposition leaders and army personnel on security fears;
- The opposition boycott of parliament in 2015;
- Unclear roles and responsibilities between the army and police;
- Cases of human rights violations including detention and torture (Habeas Corpus cases filed by families of detained soldiers, statements by CSOs and media reports.)

The decline in revenue income as witnessed by dwindling SACU contributions; the suspension of the Millennium Challenge Corporation account and the yet to be renewed AGOA Free Trade Agreement; and a devastating country and region-wide drought with serious consequences for food security; all suggest an unfavourable economic outlook. Viewed collectively these circumstances make for an austere future for the country.

In spite of these challenges, the peaceful transfer of power from the incumbent to the opposition after the February 2015 snap elections suggests elements of a nascent political culture which should be nurtured. The broadly representative coalition of parties in government presents opportunities for consensus building on a national agenda. More significantly, the articulation of a comprehensive raft of reforms by the new government provides a singularly important opportunity to work with the government and other stakeholders to get to some of the fundamental and structural causes of Lesotho's recurrent instability. In particular, the Government of Lesotho has formally requested the UN to support the implementation of its

reform agenda through stakeholder process facilitation, provision of technical expertise, and resource mobilization for the reforms. Importantly, SADC continues to play a critical stabilizing role. The reform agenda of the government is therefore potentially bolstered by the SADC intervention whose findings though the Commission of Inquiry (CoI) strengthen the case for reforms and creates a sense of urgency. The reform process creates the opportunity for widened civil society engagement including ensuring the informed participation of the youth of Lesotho and other governance institutions including Parliament.

In addition, the completion of the legislative process for the bill establishing the National Human Rights Commission will create the opportunity to further support the promotion and protection of citizen's rights.¹

Specifically, under PROGRESS, UNDP aims to:

1. Support the execution of a credible, participatory and inclusive reform agenda in Lesotho through provision of process, technical and advisory support;
2. Enhance the participation of citizens in all the stages of the reform process through facilitating citizens' inputs, support to joint government-civil society forums, and supporting alternative and complimentary forums for civil society organizations;
3. Deepen a culture of good governance and human rights protection through strengthening the capacity of key institutions of governance (parliament, election management body, the Human Rights Unit and the National Human Rights Commission) and ensuring civil society participation;
4. Support the development of a sustainable national capacity for conflict prevention and peaceful management and resolution of conflicts through the establishment of a multi-stakeholder national mechanism for peace under the framework of a 'national peace architecture';
5. Enhance youth empowerment and participation through UN-wide youth-targeted programming around priority areas of the Sustainable Development Goals and

II. STRATEGY

The proposed programme is made up of five (5) Key Components and 6 Outputs

Key Component One (1): Support to the Country's Reform Agenda

Component One focuses on supporting momentum for and requisite process for delivering on a participatory, inclusive, consultative, democratic and credible reforms. In 2017, the project will support advocacy and inclusive dialogue on the proposed Lesotho reforms agenda. Technical expertise will be provided to the civil society organisations to ensure effective engagement in the process as well as facilitate requisite national consultative processes.

Output 1: Government of Lesotho, political parties, civil society and other stakeholders supported to muster and sustain a consultative process to deliver comprehensive and participatory reforms.

Output 2: Technical and expert support provided to stakeholders with regard to the national reform agenda (constitution, public service, judiciary, security sector, parliamentary, etc.)

Key Component Two (2): Support to Citizen Participation

This component will aim to ensure the effective participation of citizens in all the stages of democratic governance in general and particularly the reform process and will be implemented under Output 3.

Output 3: Non-state actors provided with support and facilitated to undertake advocacy and capacitated to actively participate in the reform process.

Key Component Three (3): Support to Governance Institutions and Promotion of Human Rights

Component Three will focus on supporting key institutions of governance and the promotion, protection and monitoring of human rights will be the focus of Output 4.

Output 4: Key institutions of governance supported to better deliver on their mandate and universal personal and human rights promoted and monitored

Key Component Four (4): Building National Capacity for Peace, Dialogue and Conflict Prevention

This component will aim to ensure effective, sustainable institutionalised national capacities for peace, social cohesion and conflict prevention and will be the focus of Output 5.

Output 5: Process and technical support provided to national stakeholders to develop a sustainable national capacity for conflict prevention and peaceful management and resolution of conflicts.

Key Component Five (5): Youth inclusion, empowerment and participation

Under this component, UNDP will seek to enhance youth empowerment and participation through UN-wide youth-targeted programming around priority areas of the Sustainable Development Goals and through youth mobilization, sensitization and education on the country's reform agenda.

Output 6: Youth participation and inclusion enhanced through the mainstreaming of their activities/agenda in government, civil society and UN programming.

III. ACHIEVEMENTS TO DATE AND WORK PLAN OUTLOOK

Reforms Agenda

- A Consensus Building Advisor was engaged by UNDP and attached to the Office of the Prime Minister to provide support in building consensus among stakeholders in the envisaged reforms.
- Technical support was also provided through the deployment of a UNDP Constitutional Expert to provide support in developing a Roadmap for the Reforms.
- Financial Support was provided for the development of the Security Sector Reform Roadmap.

Youth Empowerment

- Workshop on SDGs was successfully held with 40 youth representatives from across the country.
- Celebration of International Youth Day on August 12 held with UNDP support.
- A Youth Connect Workshop was also held successfully.
- Workshop on National Youth Policy Review held.

Ministry of Law, Constitutional Affairs and Human Rights

The Human Rights Unit participated in a UN Treaty Body Capacity Building training in Johannesburg, 26-30 September. This training was paid and organized by OHCHR, but supported by UNDP.

Ministry of Public Service

- The workshop on the strategic plan of the Ministry of Public Service took place from 18-21 July.
- Induction seminar held for Principal Secretaries to reflect on the strengthening of Ministerial functions of governance as well as developing a common understanding of the role of Principal Secretaries and learning best practices in governance from other countries
- Training workshop on Performance Management held to keep them abreast with the latest developments in the field.

Lesotho Council of NGOs (LCN)

- UNDP supported civil society organization capacity and development efforts by making available funding for a consultancy to develop a discussion paper 'background information, definition and advocacy tools for CSOs in the proposed national reforms'.
- The draft discussion paper on reforms was validated and accepted by a majority of civil society organizations at the annual NGO Week. The UNDP Resident Representative gave a key note address at this 17th NGO week where hundreds of civil society leadership congregated.

Christian Council of Lesotho (CCL)

- UNDP continued to be engaged and supported efforts at building peace infrastructure. Working with the Christian Council of Lesotho (CCL), its affiliated Faith-based Organizations (FBOs) and local level peace units, building on capacity and training on peace infrastructures and peacebuilding at the community level were imparted.
- The UNDP provided both financial and technical support to national stakeholders in order to build national capacity for conflict management and resolution of conflicts. Working with Principal Secretaries and other senior government officers, sensitization processes were embarked upon to delineate National Peace Architecture Concept.
- UNDP provided technical and logistics support to the Christian Council of Lesotho (CCL). CCL National Executive Committee (NEC) members were sensitized on the NPA concept as

well as facilitated to develop both peace infrastructures, and processes. Similarly, CCL affiliates were trained on building peace infrastructures at the community level.

- The UNDP also conducted strategic planning exercises for Heads of Churches, a leadership and executive structure of the CCL.

Senate

- The training on SDGs for Members of Parliament (MPs) ensured that the legislature is centrally involved in the implementation of the SDGs by ensuring that development policies and plans are drawn up through participatory and inclusive processes, and that regular progress reports are submitted to Parliament for review.
- UNDP engaged a consultant to train staff and facilitate for the establishment of a research unit for Parliament. An institutionalized research capability is now in place for the first time in the history of Lesotho Parliament to improve the quality of legislation and oversight including building the capacity of MP's in carrying out legislative scrutiny, investigations, fact finding missions and constituency visits.

Directorate on Corruption and Economic Offenses (DCEO)

- Implementation of key priority areas of the National Anti-Corruption and Strategy and Action Plan (NACSAP) was a significant milestone. This was done through a series of sectoral meetings before a multi-stakeholder meeting on corruption took place where concerted efforts and strategies to combat the endemic problem were agreed upon.
- Financial and technical support was also provided to hold an Anti-Corruption Symposium on Corruption in Procurement which was attended by over two hundred stakeholders from various sectors of society. In addition, a local drama group to do a theatrical performance on the dangers of corruption and how to report and combat it. Participants expressed their delight for the theatrical performance play should be aired on LTV to reach more people and also be taken on tour to all the ten districts of Lesotho.
- Another achievement through UNDP support was kick-starting the process of asset declaration. UNDP supported the study tour to the Ugandan Anti-Corruption Commission and also procured a server for the DCEO to use to store vital information for the Asset Declaration initiative once the Cabinet gives the 'green light'. The visit to Uganda provided the DCEO officers with international exposure and best practices.

2017 ANNUAL WORK PLAN

Award ID: Project ID and Title: 00096045 PROGRESS

EXPECTED OUTPUTS	PLANNED ACTIVITIES	IRRF/CPD Output Indicator # (Reference)	TIMEFRA ME	Implementing Partner	PLANNED BUDGET				
					Funding Source/ Donor	Budget Description	Total Amount (USD)	TRAC	Donor
UNDAF Outcome: National and local governance structures deliver quality and accessible services to all citizens respecting the protection of human rights & access to justice, and peaceful resolution of conflict	Component 1. Support the execution of a credible, participatory and inclusive reform agenda in Lesotho through provision of process, technical and advisory support								
Output 1: Government of Lesotho, political parties, civil society and other stakeholders supported to muster and sustain a consultative process to deliver comprehensive and participatory reforms; and to resolve process problems as they may arise.	Result: Support to the National Agenda processes								
Baseline: Commonwealth Report on the Study Tour to New Zealand 2014, Coalition Government Agreement 2015, SADC Commission of Inquiry Report 2016,	Indicators: Mechanisms for constructive engagement and dialogue for successful reform agenda	IRRF # 5.6.1 CPD Outcome 35	NUL, GOL AND UNDP	TRAC	1. International consultants 3 x Professional fees - \$ 4200, DSA x 3 @ 1500 - 13500, Air travel 15000 2. 1 X Inception and Methodology workshop. (- Travel - 10,000, DSA venue and catering - 20000 Workshop materials 15000				

EXPECTED OUTPUTS	PLANNED ACTIVITIES	IRRF/CPD Output Indicator # (Reference)	TIMEFRAMES	IMPLEMENTING PARTNER				PLANNED BUDGET		
				Q1	Q2	Q3	Q4	Funding Source/ Donor	Budget Description	Total Amount (USD)
Baseline: 1) National Human Rights Commission legislated 2) 137 accepted UPR recommendations; 3) 8 reports overdue to UN human rights system	4.8 Support dissemination of UPR recommendations and the completion and submission of the mid-term UPR report							Human Rights Unit of the Ministry of Law, Constitutional Affairs and Human Rights and UNDP	1-day stakeholder workshop (venue, catering) \$ 3,000; 4 working group meetings to draft UPR mid-term report (basic catering) \$ 500; Printing of mid-term report \$ 500	5000
Indicators: 1) # of UPR recommendations implemented; 2) # of treaty body reports submitted; 3) Number of institutions supported in promoting human rights 4) # of laws reviewed	4.9 Support the piloting of human rights clubs in 5 high schools			x	x	x	x	Human Rights Unit of the Ministry of Law, Constitutional Affairs and Human Rights and UNDP	Pilot human rights clubs in 5-6 high schools; develop and print training manuals (\$ 1,000); training of trainers. venue and catering \$ 3,000; launch human rights competition/quiz (\$ 3,000)	5000
	IRR# 2.3.1 Outcome 35			x	x	x	x	Human Rights Unit of the Ministry of Law, Constitutional Affairs and Human Rights and UNDP	Organise stakeholder workshop on a roadmap; Review laws to address discrimination and equality related to HIV	12000
	4.10 Support awareness and implementation of the Legal Environment of HIV recommendations and raising of awareness on the rights of selected vulnerable groups			x	x	x	x	TRAC	Conduct stigma and discrimination awareness campaigns	2000
	4.11 Commemoration of International Human Rights Day			x	x					

EXPECTED OUTPUTS	PLANNED ACTIVITIES	IRR/CDD Output Indicator # (Reference)	TIMEFRAMES				Implementing Partner	PLANNED BUDGET		
			Q1	Q2	Q3	Q4		Funding Source/ Donor	Budget Description	Total Amount (USD)
	5.2 Training workshop on dialogue efforts of the Heads of Churches/CCL through convening of consultations for political leaders		x	x	x		TRAC	3 X Supporting Dialogue sessions (1 day) for 60 participants; (venue; UN Hall catering 2,500 workshop materials)	10000	
	5.3 Support the Catholic Commission for Justice and Peace and the Christian Council of Lesotho to carry out problem-solving and strategizing workshops for principal and junior chiefs, councillors and local politicians in the conflict-affected district of Mafeteng.		x	x	x		TRAC	3XStrategic dialogue sessions for 25 participants each; 2.5 days (catering 1,000 workshop materials 500, accommodation 2000; DSA1,500)	5000	
	5.4 Training workshop for capacity building in local level dialogue, and conflict management of the Ribameng Peace		x	x	x		TRAC	2X Capacity development training workshop for Ribameng Peace Committee 2.5 days catering for 60 participants. on (venue 1000; catering2, 500; workshop materials 500; DSA 1000)	5000	

EXPECTED OUTPUTS	PLANNED ACTIVITIES	IRR/CVD Output Indicator # (Reference)	TIMEFRAMES	IMPLEMENTING PARTNER	PLANNED BUDGET								
					Q1	Q2	Q3	Q4	Funding Source/ Donor	Budget Description	Total Amount (USD)	TRAC	Donor
	5.5 Training workshop in dialog for the Ribaneng local chiefs, Mafeteng area chiefs, principal chiefs, local authorities, police and members of parliament								TRAC	2X Conflict management days workshop for Principal Chiefs, area chiefs, District Administrator staff and Councillors for Mafeteng district (venue 1000; catering 2000 workshop 2000 materials)	2.5 10000		
	5.6 Conflict management and sensitization workshop for the youth in Ribaneng and Mafeteng district at large				x	x	x		TRAC	Capacity building in conflict management and dialogue Workshop for for 2.5 days for Mafeteng, district youth associations and volunteers; (venue 1000; catering 2500 workshop materials 500 DSA 1000)	5000		

EXPECTED OUTPUTS	PLANNED ACTIVITIES	IRRF/CPD Output Indicator # (Reference)	TIMEFRA ME				Implementing Partner	PLANNED BUDGET			
			Q1	Q2	Q3	Q4		Funding Source/ Donor	Budget Description	Total Amount (USD)	TRAC
	6.3 Assessment of Regional Youth Resource Centres.		x	x	x	x	TRAC	Engage a local consultant x 5 days	2000		
	6.4 Awareness on SDG 5 and gender concerns in Agenda 2030		x	x	x	x		3-day workshop for 40 national stakeholders, venue, consultant	25000		
	6.5 Review AHDR 2016 and recommendations for Lesotho		x	x	x	x		1- day workshop for gender stakeholders; 1 - consultant @300/day	5000		
Programme Management	Programme Manager Salary x 12 months, Communication and administrative costs								52500		
UNV Human Rights	Salary x 12 months and security costs								50500		

